

Empirical evidence of the gender pay gap in New Zealand

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Foreword



I am pleased to introduce this important research into the drivers of New Zealand's gender pay gap. The Ministry for Women commissioned this new research to help focus on the right actions to reduce the gap.

The research (led by Professor Gail Pacheco

from Auckland University of Technology) brings us up to speed with today's labour market. The national gender pay gap has fluctuated around 12 percent since 2002 and it's our view that progress has stalled despite considerable work to reduce the gap. This means women are not getting a fair return on their work, which also affects their whānau and the wider economy.

The research finds that traditional drivers such as type of work, family responsibilities, education, and age no longer explain the majority of the gender pay gap. In fact, around 80 percent of the gender pay gap is now due to 'unexplained' factors, which the Ministry views primarily as behaviour, attitudes, and assumptions about women in work, including unconscious bias.

Of particular note is the impact of the increase in women's qualifications between 2003 and now.

Women's higher levels of qualifications should be reducing the gender pay gap. However, the research suggests that these qualifications are not fully reflected in wages.

For women on lower incomes, drivers such as type of work, family responsibilities, education, and age still matter more. This is consistent with work underway to increase women's participation in high-demand occupations and addressing pay equity (undervaluation of female-dominated occupations). This affects groups of female employees that are more likely to be on lower incomes, including Māori, Pacific, migrant, and sole mothers.

As women progress to higher incomes, the focus needs to be on addressing assumptions about women in work. This is particularly important for those who make decisions about attracting, recruiting, retaining, and promoting staff.

The gender pay gap is something we all have the power to change, especially now we know more about it. For more information about how to close the gender pay gap and understanding the gender pay gap please see the Ministry's website at www.women.govt.nz.

Nāku noa, nā

Margaret Retter
Acting Chief Executive
Ministry for Women

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Disclaimer

Access to the data used in this study was provided by Statistics New Zealand under conditions designed to give effect to the security and confidentiality provisions of the Statistics Act 1975. The results presented in this study are the work of the authors, not Statistics NZ.

Executive summary

Using recent data, and a variety of econometric techniques, this study examines the gender pay gap in New Zealand (NZ). The need for this study arises as the information that is regularly cited on the pay gap (based on average or median earnings for males and females) does not control for differences in individual, household, occupation, industry or other job characteristics, and there has been a lack of robust analysis in NZ, based on data post-2003.

The research objectives for this study are detailed below, along with the key outcomes within each.

(i) Describe the profile of males and females in the labour force, with respect to their individual, household and job characteristics.

Focusing on the working age population in NZ, and utilising 2015 Income Survey data (sourced from Statistics NZ) we find that females earn on average \$25 per hour, while the comparable average for males is \$29 per hour. The female wage distribution is also clustered around a lower point relative to the male distribution.

Past studies have often found that educational differences are a key contributor to explaining gender pay disparities. However, the 2015 Income Survey data shows that the picture has changed markedly over the last two decades, and at almost all educational attainment levels, females now outstrip their male counterparts. For instance, the proportion of males with a bachelor's qualification or higher increased from 14.3% in 1997 to 22.5% in 2015; and for females increased from 12.4% to 30.5%

(ii) Estimate the size of the gender pay gap, controlling for all observable characteristics, and apportioning the gap into 'explained' and 'unexplained'.

Using 2015 Income Survey data we estimate the gender pay gap while controlling for personal, educational, household, regional, occupation, industry and other job characteristics. Using the standard Oaxaca-Blinder decomposition technique,

the explained component reflects differences in the characteristics of males and females; while the unexplained reflects differences in returns. The latter is more problematic to interpret as these differences may be due to unobserved variables, discrimination, and/or different preferences for non-wage components by gender.

We find that the gender pay gap is 12.71%, which is similar to the gap found by Dixon (2003) of 12.8%. In this study, 16.59% of the pay gap can be explained by observable characteristics, which leaves just over 83% unexplained.

(iii) Estimate the size of the gender pay gap and the explained and unexplained components after correcting for sample selection bias.

The Oaxaca-Blinder approach may suffer from sample selection bias as wages can only be observed for the employed. To correct this, we applied the Heckman procedure, which provides a predicted pay gap under the scenario that both males and females not in the labour force select into the labour market.

Doing so reduced the gender pay gap marginally to 12% and the explained proportion of the gap rose a little to 20.5% (i.e. 2.46 percentage points out of 12%).

(iv) Do the results in (ii) and (iii) change if we move to a semi-parametric approach of propensity score matching (PSM)?

PSM offers an alternative approach to test the reliability of our decomposition results. The PSM approach matches males and females based on their observed characteristics – this includes all personal, educational, household, region, occupation, industry and other job characteristics used in the earlier Oaxaca decompositions. The wages of the matched male observations provide the counterfactual wage for females, based on the returns to the characteristics that males are receiving.

We find that based on this approach, the proportion of the pay gap that is explained increases from 20.50% to 35.58%, i.e. from 2.46 to 4.27 percentage points out of the 12% pay gap.

(v) **How does the gender pay gap differ across the wage distribution?**

There is clear evidence of a glass ceiling effect in NZ, with the gender pay gap increasing as we move up the wage distribution – from 0% in the 10th quantile to between 18 to 21% at the 90th quantile. Additionally, the proportion of the pay gap that is unexplained becomes larger and more significant as we move up the wage distribution. For instance, at the 90th percentile, almost 100% of the pay gap is unexplained.

Key messages

Firstly, regardless of approach undertaken (e.g. parametric or semi-parametric) or whether or not we correct for selection into the labour force – the majority of the gender pay gap remains unexplained. The proportion of the average gap that is unexplained ranges from 64.4% to 83.4%.

Secondly, the size of the average gap ranges from 12.0 to 12.7%, and this is consistent with that found in Dixon (2003), indicating that the gender pay differential hasn't narrowed in the last decade.

Finally, the size of the gap depends heavily on the location in the wage distribution – with clear evidence of little to no gaps at the bottom of the distribution, and large gender pay penalties (of approximately 20%) at the top end of the distribution. This is clear evidence pointing to a glass ceiling effect in NZ.

1 New Zealand literature

There has been limited empirical work on understanding the gender wage ratio in NZ. Kirkwood and Wigbout (1999) made use of the first wave (1997) of the Income Survey (IS) via 'tree analysis' and found that about half of the earnings gap between men and women in full time employment could be explained by observed characteristics (such as education, occupation, ethnicity, marital status, etc.). The IS was added in 1997 as an annual supplement to the June quarter of the Household Labour Force Survey (a quarterly survey of around 15,000 households that began in March 1986).

The most substantial contributor to the NZ literature has been Sylvia Dixon. Her earliest work (1996a, 1996b and 1998) used the Household Economic Survey (HES) to investigate the distribution of earnings in NZ. She estimated Ordinary Least Squares (OLS) regressions with log of real hourly earnings as the dependent variable and generally found a significant gender wage differential. For instance, Dixon (1996b) found that in 1995 the predicted earnings of females was 9.6% lower than males, after controlling for other factors – which included age, age squared, educational characteristics, ethnicity, and part-time status.

In Dixon (2000) more covariates were added to the gender pay gap analysis (such as occupation and industry), analysis was extended to include the 1997 IS (in addition to the 1997 and 1998 HES), and wage regressions were replaced with decomposition frameworks. Such techniques (first developed by Oaxaca (1973) and Blinder (1973)) are now a standard method employed in the pay inequality literature; and apportion the pay gap either into endowments, characteristics, and residuals (a three-fold decomposition) or explained and unexplained (a two-fold approach).

In Dixon (2000), the total log hourly earnings gap equated to 15.3% when using the HES (1997-1998), and 17.1% when using the IS (1997). Initially it was found that between 30 and 60% of the gender

wage differential could be attributed (explained) to differences in education and experience; and after information on occupation and industry was added to the model – the explained component rose to between 40 to 80%. Dixon (2000) expected the pay gap to narrow in future years due to improvements in relative educational attainment of females, as well as the long-run expectation that male and female paid work patterns would gradually become more alike. Indeed, in a follow up paper, Dixon (2003) did find that the total gender pay gap had narrowed to 12.8%. She argued that the decline in the pay gap was primarily driven by increases in the human capital of females (relative to males) and changes in the employment distribution of the two groups.

A final study worth mentioning is that by Alexander, Genç & Jaforullah (2004). They also made use of IS data, from both its inaugural year in 1997 and 2003. They estimated wage regressions via OLS, Heckit and Maximum Likelihood Estimation (MLE) – the latter two taking into account sample selection bias. Dixon (2000) did trial correcting for sample selection bias in her study as well, but found that the selection effect estimates were often insignificant, and very sensitive to the exclusion or inclusion of alternative 'identifying' variables. Alexander et al (2004) found that regardless of the estimation technique (i.e. whether correcting for selection or not), similar gender wage differentials were found – with approximately a 13% gap in 1997 and 12% gap in 2003.

To sum up the literature on examining the gender pay gap in NZ – while there appears to have been a flurry of estimations of the gap when the IS was first introduced in 1997, there has been no substantive analysis of the gender wage differential using data post-2003. We therefore provide a much needed update using the latest available data in 2015.

2 Data and descriptives

2.1 Data

This study continues the tradition of using IS data in NZ when analysing pay inequality. This data source provides earnings information for a representative sample of approximately 15,000 NZ households (corresponding to roughly 30,000 individuals). The survey asks for details on, among other things, the respondent's pay and working hours. Where necessary, responses are imputed from a random donor of similar characteristics, with an 11.1% imputation rate in the 2015 iteration¹. Information from the accompanying Household Labour Force Survey (HLFS) provides a detailed picture of the labour force in terms of geographic, demographic, occupational, industry, and other job characteristics.

We limit our 2015 sample to the working age population (i.e. those aged 16-64) and drop a small number of wage earners with very low or high values for earnings and/or hours² to minimise the potential for measurement error influencing our estimates. We also exclude the self-employed – leaving us with a final sample of 13,737 (6834 males and 6903 females³).

2.2 Descriptives

Figures 1 and 2 show kernel density curves for the distribution by gender of log hourly wages and weekly hours worked, respectively. In Figure 1 the curve for the female wage distribution is steeper and higher than that for males, meaning that it is more clustered around the point of maximum density than the male distribution, which is more uniform. This indicates that male wages are more distributed over a range of values, relative to their female counterparts in the workforce. The point of maximum density is also further to the left for the female distribution, relative to the male distribution. This finding is reinforced by the lower value for the median usual hourly wage for women compared to men (\$21 versus \$24.21).

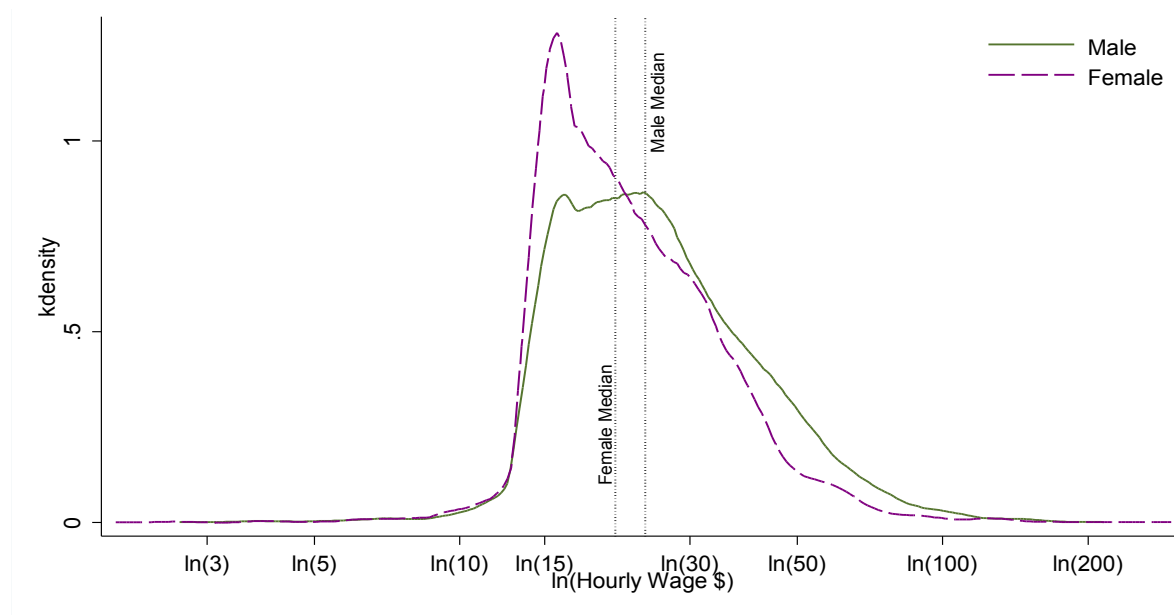
For usual weekly hours worked (Figure 2) the male curve is considerably steeper and higher than the female curve, suggesting more clustering in our male series. The density for females is flatter relative to that for males, indicating that weekly hours worked by females are more distributed in comparison to the clustering of male hours around the 40-hour mark. The female distribution also lies to the left of the distribution for males; median weekly hours worked are 37.5 for females and 40 for males.

¹ See http://www.stats.govt.nz/browse_for_stats/income-and-work/Income/NZIncomeSurvey_HOTPJun15qtr/Data%20Quality.aspx

² Specifically, we follow Dixon (2003)'s thresholds of excluding hourly wage <\$1 and >\$500, and inflate these figures to 2015\$. This mostly removes employed individuals who report zero wages, which may indicate a misclassification of their employment status. We also drop individuals reporting weekly hours in excess of 100.

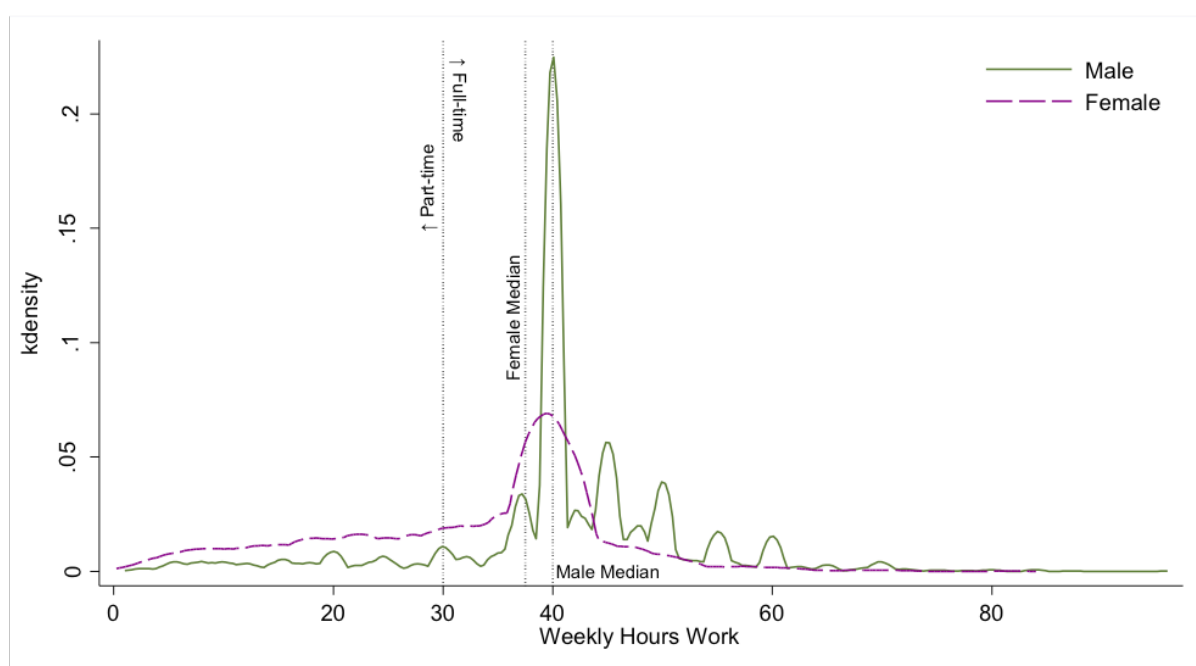
³ All sample sizes are random rounded to base 3, due to Statistics NZ requirements regarding confidentiality assurance. Also, included in our sample are all imputed records.

Figure 1: Usual hourly wage distribution, by gender (2015)



Source: 2015 IS. Author's compilation.

Figure 2: Usual weekly hours distribution, by gender (2015)



Source: 2015 IS. Author's compilation.

A comprehensive descriptive portrait of the individuals in our sample is provided in Table 1. The 13,737 sample is fairly evenly split between the genders and the means and standard deviations for all variables used in the forthcoming analysis are provided for both the full sample, as well as separately for males and females. The final column in the table reflects whether the differences in characteristics between the gender sub-groups are statistically significant.

As Table 1 indicates female employees on average receive a lower wage than their male counterparts – \$25 per hour compared to \$29 per hour. In terms of personal characteristics, females in our sample are marginally older and there are minor differences in the ethnic makeup across the genders (with a little more Māori females than males; and a little less Asian females than males in the workforce). There are more marked differences across the genders with respect to household characteristics – with females close to three times as likely to be a sole parent and twice as likely to be widowed or separated / divorced, relative to males. It also appears that males in 2015 were more likely to be living in a household with children under the age of 6 (26.1% of males compared to 18.1% of females).

In previous studies differences in educational attainment between males and females have often been found to be a contributing factor in explaining pay gaps – past evidence has usually found higher levels of educational attainment for males. However, based on Table 1, and as Dixon (2000) predicted, the educational divide in NZ has

narrowed considerably – with females overtaking males in all qualification levels (barring post-school – which encompasses many vocational certificates and diplomas). Males are more likely to have no qualifications (16.3% versus 14.2%), and less likely to have a bachelor's and postgraduate qualification. We can compare the figures in Table 1 to those reported by Dixon (2000) which used the 1997 wave of the IS. This comparison shows that in the 1997 sample, 14.3% of males held a bachelor's or postgraduate degree as their highest level of educational attainment (and 12.4% of females); while in the 2015 sample – the comparable proportions were 22.5% and 30.5% respectively.

In terms of occupational structure – males are more likely to be managers, trades workers, machinery operators or labourers; and women are more likely to be professionals, community and personal service workers, or in administration roles. There are also significant differences in gender distribution for the majority of the industry categories. Manufacturing and Construction for example appear to be male dominated; while Retail Trade and Education & Training appear to be female dominated sectors. Besides occupation and industry, one other job related characteristic provided in Table 1 is a dummy variable for working part time. Females appear to be more than three times more likely to work part time compared to males, 30.4% versus 8.8%.

Table 1: Variable definitions and descriptive statistics

| Variable | Definition | Mean (Standard Deviation) | | | |
|---------------------------------------|--|---------------------------|---------------|---------------|------------------------|
| | | Full Sample | Male | Female | Significant difference |
| Hourly wage | Usual hourly total earnings (\$) | 27.0 (15.7) | 29.0 (16.8) | 25.0 (14.1) | *** |
| Ln hourly wage | Natural logarithm of hourly usual total earnings | 3.18 (0.45) | 3.25 (0.47) | 3.12 (0.42) | *** |
| Weekly hours | Weekly usual total hours work | 36.7 (12.5) | 40.9 (11.1) | 32.5 (12.5) | *** |
| Personal characteristics | | | | | |
| Age | Age in years | 41.2 (13.0) | 40.7 (13.0) | 41.7 (12.9) | *** |
| Pakeha | Dummy variable: 1 = Pakeha; 0 otherwise | 0.743 (0.437) | 0.739 (0.439) | 0.746 (0.436) | |
| Māori | Dummy variable: 1 = Māori; 0 otherwise | 0.117 (0.321) | 0.111 (0.314) | 0.123 (0.328) | ** |
| Pacific | Dummy variable: 1 = Pacific; 0 otherwise | 0.067 (0.251) | 0.069 (0.254) | 0.065 (0.247) | |
| Asian | Dummy variable: 1 = Asian; 0 otherwise | 0.115 (0.319) | 0.120 (0.326) | 0.109 (0.312) | ** |
| MELAA | Dummy variable: 1 = MELAA; 0 otherwise | 0.009 (0.092) | 0.008 (0.092) | 0.009 (0.093) | |
| Other ethnicity | Dummy variable: 1 = Other ethnicity; 0 otherwise | 0.020 (0.141) | 0.018 (0.135) | 0.022 (0.147) | |
| Non-immigrant | Dummy variable: 1 = Born in NZ; 0 otherwise | 0.726 (0.446) | 0.719 (0.449) | 0.732 (0.443) | * |
| Immigrant – Pasifika | Dummy variable: 1 = Born in Pacific Island countries; 0 otherwise | 0.055 (0.227) | 0.057 (0.231) | 0.052 (0.223) | |
| Immigrant – Asia, Middle East, Africa | Dummy variable: 1 = Born in Asian, Middle East or African countries; 0 otherwise | 0.098 (0.298) | 0.104 (0.306) | 0.092 (0.290) | ** |
| Immigrant – Other | Dummy variable: 1 = Born in other countries (not listed above); 0 otherwise | 0.121 (0.326) | 0.120 (0.324) | 0.123 (0.328) | |
| Household characteristics | | | | | |
| Joint parent | Dummy variable: 1 = Couple with one or more dependent children; 0 otherwise | 0.345 (0.475) | 0.382 (0.486) | 0.307 (0.461) | *** |
| Sole parent | Dummy variable: 1 = One parent with one or more dependent children; 0 otherwise | 0.059 (0.236) | 0.030 (0.172) | 0.087 (0.283) | *** |
| Children under 6 | Number of children aged under 6 in the family | 0.221 (0.549) | 0.261 (0.600) | 0.181 (0.491) | *** |
| Children 6-14 | Number of children aged 6-14 in the family | 0.364 (0.744) | 0.362 (0.749) | 0.365 (0.738) | |
| Children 15-18 | Number of children aged 15-18 (and not in full-time employment) in the family | 0.102 (0.342) | 0.092 (0.328) | 0.111 (0.355) | *** |
| Married/partnered | Dummy variable: 1 = Married/living as married; 0 otherwise | 0.649 (0.477) | 0.675 (0.468) | 0.624 (0.484) | *** |
| Widowed/separated/Divorced | Dummy variable: 1 = Widowed/separated/divorced; 0 otherwise | 0.069 (0.254) | 0.043 (0.203) | 0.095 (0.294) | *** |
| Never married | Dummy variable: 1 = Never married; 0 otherwise | 0.281 (0.449) | 0.282 (0.450) | 0.280 (0.449) | |

| Variable | Definition | Mean (Standard Deviation) | | | |
|--|---|---------------------------|---------------|---------------|------------------------|
| | | Full Sample | Male | Female | Significant difference |
| Educational attainment (highest qualification) | | | | | |
| No qualification | Dummy variable: 1 = No qualification; 0 otherwise | 0.152 (0.359) | 0.163 (0.369) | 0.142 (0.349) | *** |
| School | Dummy variable: 1 = Lower/upper secondary school qualification; 0 otherwise | 0.243 (0.429) | 0.230 (0.421) | 0.255 (0.436) | *** |
| Post school | Dummy variable: 1 = Post school qualification (level 1-7 certificate or diploma); 0 otherwise | 0.339 (0.474) | 0.381 (0.486) | 0.298 (0.457) | *** |
| Bachelor's | Dummy variable: 1 = Bachelor's degree (including Honours); 0 otherwise | 0.180 (0.385) | 0.153 (0.360) | 0.207 (0.405) | *** |
| Postgraduate | Dummy variable: 1 = Postgraduate qualification; 0 otherwise | 0.085 (0.279) | 0.072 (0.259) | 0.098 (0.298) | *** |
| Occupational Characteristics (ANZSCO Level 1) | | | | | |
| Dummy variables (8) | 1 = Manager; 0 otherwise | 0.130 (0.336) | 0.170 (0.376) | 0.090 (0.285) | *** |
| | 1 = Professional; 0 otherwise | 0.238 (0.426) | 0.195 (0.396) | 0.280 (0.449) | *** |
| | 1 = Technician and Trades Worker; 0 otherwise | 0.124 (0.329) | 0.199 (0.400) | 0.049 (0.215) | *** |
| | 1 = Community and Personal Service Worker; 0 otherwise | 0.098 (0.297) | 0.054 (0.225) | 0.141 (0.348) | *** |
| | 1 = Clerical and Administrative Worker; 0 otherwise | 0.132 (0.339) | 0.063 (0.243) | 0.201 (0.401) | *** |
| | 1 = Sales Worker; 0 otherwise | 0.098 (0.298) | 0.073 (0.261) | 0.123 (0.328) | *** |
| | 1 = Machinery Operator or Driver; 0 otherwise | 0.065 (0.247) | 0.112 (0.315) | 0.020 (0.138) | *** |
| | 1 = Labourer; 0 otherwise | 0.115 (0.319) | 0.134 (0.341) | 0.097 (0.295) | *** |
| Industry Classifications (ANZSIC Level 1) | | | | | |
| Dummy variables (19) | 1 = Agriculture, Forestry and Fishing; 0 otherwise | 0.045 (0.206) | 0.060 (0.238) | 0.029 (0.168) | *** |
| | 1 = Mining; 0 otherwise | 0.004 (0.061) | 0.006 (0.080) | 0.001 (0.034) | *** |
| | 1 = Manufacturing; 0 otherwise | 0.131 (0.337) | 0.187 (0.390) | 0.075 (0.264) | *** |
| | 1 = Electricity, Gas, Water and Waste Services; 0 otherwise | 0.012 (0.108) | 0.018 (0.131) | 0.006 (0.079) | *** |
| | 1 = Construction; 0 otherwise | 0.073 (0.260) | 0.126 (0.332) | 0.020 (0.141) | *** |
| | 1 = Wholesale Trade; 0 otherwise | 0.041 (0.199) | 0.056 (0.230) | 0.027 (0.161) | *** |
| | 1 = Retail Trade; 0 otherwise | 0.103 (0.304) | 0.088 (0.283) | 0.118 (0.322) | *** |
| | 1 = Accommodation and Food Services; 0 otherwise | 0.053 (0.224) | 0.040 (0.196) | 0.065 (0.247) | *** |
| | 1= Transport, Postal and Warehousing; 0 otherwise | 0.045 (0.207) | 0.062 (0.241) | 0.028 (0.166) | *** |
| | 1 = Information Media and Telecommunications; 0 otherwise | 0.019 (0.137) | 0.020 (0.140) | 0.018 (0.133) | |
| | 1 = Financial and Insurance Services; 0 otherwise | 0.022 (0.147) | 0.018 (0.132) | 0.026 (0.160) | *** |
| | 1 = Rental, Hiring and Real Estate Services; 0 otherwise | 0.013 (0.115) | 0.013 (0.112) | 0.014 (0.117) | |
| | | | | | |

| Variable | Definition | Mean (Standard Deviation) | | | |
|--|---|---------------------------|---------------|---------------|------------------------|
| | | Full Sample | Male | Female | Significant difference |
| | 1 = Professional, Scientific and Technical Services; 0 otherwise | 0.056 (0.230) | 0.050 (0.218) | 0.062 (0.241) | *** |
| | 1 = Administrative and Support Services; 0 otherwise | 0.038 (0.190) | 0.042 (0.200) | 0.034 (0.181) | ** |
| | 1 = Public Administration and Safety; 0 otherwise | 0.054 (0.227) | 0.047 (0.212) | 0.062 (0.240) | *** |
| | 1 = Education and Training; 0 otherwise | 0.109 (0.311) | 0.069 (0.254) | 0.148 (0.355) | *** |
| | 1 = Health Care and Social Assistance; 0 otherwise | 0.109 (0.312) | 0.037 (0.190) | 0.180 (0.384) | *** |
| | 1 = Arts and Recreation Services; 0 otherwise | 0.039 (0.193) | 0.021 (0.143) | 0.057 (0.231) | *** |
| | 1 = Other services; 0 otherwise | 0.034 (0.182) | 0.040 (0.196) | 0.029 (0.167) | *** |
| Region | | | | | |
| Dummy variables (12) | 1 = Northland Regional Council; 0 otherwise | 0.037 (0.189) | 0.035 (0.183) | 0.039 (0.195) | |
| | 1 = Auckland Regional Council; 0 otherwise | 0.278 (0.448) | 0.282 (0.450) | 0.275 (0.446) | |
| | 1 = Waikato Regional Council; 0 otherwise | 0.082 (0.274) | 0.083 (0.277) | 0.080 (0.272) | |
| | 1 = Bay of Plenty Regional Council; 0 otherwise | 0.059 (0.236) | 0.058 (0.234) | 0.061 (0.239) | |
| | 1 = Gisborne/Hawke's Bay Regional Council; 0 otherwise | 0.056 (0.230) | 0.056 (0.229) | 0.057 (0.231) | |
| | 1 = Taranaki Regional Council; 0 otherwise | 0.037 (0.189) | 0.037 (0.188) | 0.038 (0.190) | |
| | 1 = Manawatu-Wanganui Regional Council; 0 otherwise | 0.059 (0.235) | 0.056 (0.231) | 0.061 (0.240) | |
| | 1 = Wellington Regional Council; 0 otherwise | 0.103 (0.304) | 0.102 (0.303) | 0.105 (0.306) | |
| | 1 = Nelson/Tasman/Marlborough/West Coast Regional Council; 0 otherwise | 0.052 (0.223) | 0.051 (0.220) | 0.054 (0.226) | |
| | 1 = Canterbury Regional Council; 0 otherwise | 0.132 (0.339) | 0.137 (0.344) | 0.127 (0.333) | * |
| | 1 = Otago Regional Council; 0 otherwise | 0.065 (0.247) | 0.065 (0.247) | 0.065 (0.247) | |
| | 1 = Southland Regional Council; 0 otherwise | 0.038 (0.191) | 0.038 (0.191) | 0.038 (0.191) | |
| Other job-related characteristics | | | | | |
| Part-time | Dummy variable: 1= Part-time (working less than 30 hours a week); 0 otherwise | 0.197 (0.398) | 0.088 (0.284) | 0.304 (0.460) | *** |
| Sample size | | 13,737 | 6,834 | 6,903 | |

Notes: ***, ** and * reflect the significance of the differences between the male and female subgroups, at the 1%, 5% and 10% level respectively.

3 Decomposition

Given the observable characteristics detailed in the previous section, the next step of our empirical endeavour is to investigate which variables (or more accurately put – gender differences in variables) can explain the gender pay gap, and how much of the gap is left unexplained.

We use the common decomposition approach in the literature on gender pay disparities introduced by Oaxaca (1973) and Blinder (1973)⁴. The process is to first separately estimate the wage equations (using the natural logarithm of usual hourly wages) for males in (1) and females in (2) as⁵:

$$\ln(w_i^m) = \beta^m X_i^m + \varepsilon_i^m \quad (1)$$

$$\ln(w_i^f) = \beta^f X_i^f + \varepsilon_i^f \quad (2)$$

where m and f superscripts denote males and females, the i subscript denotes the i^{th} wage earner, and w stands for wages. X represents vectors of explanatory variables, shown in Table 1 above, which includes information on personal, educational, regional and household characteristics, as well as occupation, industry, and other job related characteristics.

The gender pay gap is calculated in (3) and decomposed in (4):

$$\overline{\ln(w^m)} - \overline{\ln(w^f)} = \widehat{\beta^m} \overline{X^m} - \widehat{\beta^f} \overline{X^f} \quad (3)$$

$$\overline{\ln(w^m)} - \overline{\ln(w^f)} = \widehat{\beta^m} (\overline{X^m} - \overline{X^f}) + (\widehat{\beta^m} - \widehat{\beta^f}) \overline{X^f} \quad (4)$$

where $\widehat{\beta}$ stands for the vector of coefficients estimated in the wage equations. The first term on the right hand side of (4) is the part of the gender pay gap that can be explained by male-female differences in average characteristics (based on the explanatory variables outlined in Table 1). This ‘explained’ component can also be further broken down to show the contribution of different groupings of characteristics to the overall gap (as shown in Table 2).

The second component on the right hand side of (4) is the part of the gender pay gap left unexplained. This reflects differences in the returns to characteristics in the labour market and is more problematic to interpret. The unexplained component may indicate there are unobservable differences in the quality of characteristics between males and females, or differences in preference for non-wage components of jobs across gender, or discrimination against females in the labour market. For instance, Weichselbaumer and Winter-Ebmer (2005) argue that lower investment in on the job training, or more flexible and lower occupation levels of women could be voluntary choices made by some women, and these will not be observed in the data at hand, but could be responsible for part of the unexplained component.

4 An indication of this decomposition approach being the “go to” approach in the literature is shown by the fact that Oaxaca (1973) has been cited 7094 times, based on the most recent information from google scholar.

5 There are two weighting schemes that are possible with such a decomposition. The first uses the male wage structure when valuing the characteristics of men and women; and the opposite is true for the second. We use the first, which is the more commonly reported one in the gender pay gap literature.

Table 2: Oaxaca decomposition (pooled), dependent variable = ln hourly wage

| | Explained | Unexplained |
|---|-----------|-------------|
| Model (A): With only personal characteristics | | |
| Overall pay penalty = 12.71% *** | -1.13%*** | 13.84%*** |
| Model (B): Model (A) + educational attainment | | |
| Overall pay penalty = 12.71% *** | -3.88%*** | 16.59%*** |
| Model (C): Model (B) + occupation and industry sector controls + other job related characteristics | | |
| Overall pay penalty = 12.71% *** | 1.81%** | 10.90%*** |
| Model (D): Model (C) + regional characteristics | | |
| Overall pay penalty = 12.71% *** | 1.97%** | 10.74%*** |
| Model (E): Model (D) + household characteristics | | |
| Overall pay penalty = 12.71% *** | 2.15%** | 10.56%*** |

Note: *, **, and *** denote significance at the 10%, 5%, and 1% levels, respectively. N = 13,737

Five specifications are presented in Table 2 (labelled Models A through to E), each of which includes additional explanatory variables in an iterative fashion. Our decomposition analysis begins with Model A which includes only the personal characteristics listed in Table 1, i.e. age, ethnicity and migrant status (and we also include age squared to allow age to play a non-linear role in our specification). Model B then replicates this analysis with the addition of educational attainment variables. Model C includes the covariates from Model B and adds occupation and industry sector controls, as well as other job related information on part-time status of the individual. Model D then controls for regional characteristics in an additive manner. Finally, the decomposition analysis culminates with Model E which includes all the aforementioned variables and household characteristics regarding sole / joint parenthood; marital status; and information on the number and ages of dependent children in the household (again details of all these variables are listed in Table 1).

From Table 2 it can be seen that regardless of the model used the pay gap equates to a penalty of 12.71% for females. With the exception of model B, incorporating additional controls in to the specification results in a decline in the unexplained component of the gender pay gap from 13.84% to 10.56%, a drop of 3.28 percentage points or 23.7%.

With respect to model B, which contains controls for personal characteristics and educational attainment, female characteristics appear to be better than males, as shown by the negative explained component. However, this model yields the largest unexplained component of 16.59%. The main driver of the unexplained component appears to stem from age, which is also a proxy for experience in this analysis. More specifically the unexplained total of 16.59% is made up the following elements: 30.53% age and age squared; -0.74% other personal characteristics; -0.004% education; and a constant of -13.20%. Hence, it appears that males are receiving a much higher rate of return for age, relative to their female counterparts. It is also worth

noting that adding job specific information to the mix (via inclusion of occupation, industry dummies, and an indicator for part time status) in Model C does little to quell the role of age in terms of the unexplained component.

Adding regional controls (shown by Model D) has a negligible effect on both the overall results for the explained and unexplained, as well as their sub-components. Finally, when household characteristics are added (i.e. moving from model D to E) the explained component rises marginally from 15.5% to 16.9% of the total gap (1.97 and 2.15 percentage points out of 12.71%, respectively). To delve further into the drivers of the unexplained figure, we breakdown this component of the pay gap into the following sub-parts: 7.41% age; -0.83% other personal characteristics; 1.02% education; -2.94% occupation, industry and part-time status; -0.38% region; 5.62% household characteristics; and a constant of 0.66%. There is one result shown in these figures that is worth highlighting. The role of age appears to have diminished with the addition of household characteristics, i.e. controlling for differences in marital status and childcare responsibility has helped reduce the magnitude of the large unexplained positive returns for age/experience found for males (relative to females) in Models A through to D.

It is important to note that even for the fullest specification (model E) characteristics and endowments still only account for 16.9% of the gap, leaving just over 83% unexplained.

How does this compare with the international literature? Such comparisons are fraught with difficulty (see for example Blau & Kahn, 2001 & 2016). However, Christofides et al (2013) consider the pay gap across 26 European countries using the Oaxaca decomposition and data from the 2007 European Union Statistics on Income and Living Conditions. They find considerable heterogeneity in

the size of the raw gender pay gap and also in the unexplained component of the gap. The percentage of the gap unexplained varies from values similar to what we find here for Denmark (74.2%), Germany (75.8%) and Norway (87.2%) to those that are considerably higher (Poland – more than 100%⁶) or lower (United Kingdom, 45.3%).

Similarly, the OECD in its report “Closing the Gender Gap” (OECD, 2012) find considerable variation in the unexplained component of the gender pay gap with the unexplained component varying from 15% in Australia to 137% in Slovenia.

As detailed earlier, the unexplained residual can encompass any unobserved differences in characteristics or preferences between males and females as well as discrimination against females in the labour market. Therefore, the “unexplained” cannot be unproblematically equated with the extent of labour market discrimination against females. Such unobservables include personality, attitudes, motivation, and ambition for example. While many of these will be difficult to quantify, one set of unobservables that could be included in future research is the subject studied by those that undertook bachelor’s qualifications or higher. For instance, recent research by Frölich (2007) finds that the subject of degree was an important variable in explaining gender wage differences in the UK. Future research could use the Income Survey linked with Ministry of Education data in the Integrated Data Infrastructure provided by Statistics NZ to include this explanatory variable.

6 In this case, the explained portion is negative, indicating that female characteristics are better than male characteristics.

4 Correcting for selection bias

The Oaxaca-Blinder approach may suffer from sample selection bias (Heckman, 1979) as wages can only be observed for individuals that are employed. The decision to enter the labour force may be systematically correlated with potential wages, meaning that limiting our analysis to only the employed may result in biased estimates. For example, one of the traditional explanations for a gender pay gap is different levels of experience between the genders – therefore to understand the potential drivers of this difference we have to better understand the factors associated with the decision to participate in the labour market and accumulate experience. Additionally, females are more likely to change their participation decision during child bearing and rearing years and it is important to take this into account. Another aspect of the participation decision that is also relevant here are education levels. Given that there are rising levels of education for both males and females in NZ (and at a faster rate for the latter), and knowing that education and wages are positively correlated, changing levels of educational attainment will likely affect the participation decision, and thus influence the pay gap.

To correct our estimates for sample selection bias we apply the Heckman procedure and do this for both females and males⁷. The procedure requires one additional step before (1)-(4) above. This is to separately estimate probit models for males in (5) and females in (6) as:

$$LFP^m = \vartheta^m Z^m \quad (5)$$

$$LFP^f = \vartheta^f Z^f \quad (6)$$

where m and f superscripts denote males and females respectively and the full HLFS sample is utilised, i.e. not restricting analysis to the waged

employees, as was done in Section 4. In equations (5) and (6) LFP stands for labour force participation (with =1 for wage earners, unpaid workers or volunteer job takers, self-employed and unemployed, and =0 for those not in the labour force). Z represents vectors of explanatory variables shown in Table 1 except for occupation, industry and other job related characteristics. Then for each male in (7) and female in (8), the probability of participating in the labour force is predicted as:

$$\widehat{LFP}_j^m = \widehat{\vartheta}_1^m Z_{1j}^m + \widehat{\vartheta}_2^m Z_{2j}^m + \dots + \widehat{\vartheta}_k^m Z_{kj}^m \quad (7)$$

$$\widehat{LFP}_j^f = \widehat{\vartheta}_1^f Z_{1j}^f + \widehat{\vartheta}_2^f Z_{2j}^f + \dots + \widehat{\vartheta}_k^f Z_{kj}^f \quad (8)$$

where k and j subscripts denote the k^{th} explanatory variable and the j^{th} male or female in the sample respectively.

A selection-correction parameter for each male in (9) and female in (10) is generated as:

$$mills_j^m = \frac{(\text{normalden}(-\widehat{LFP}_j^m))_j}{1 - (\text{normal}(-\widehat{LFP}_j^m))_j} \quad (9)$$

$$mills_j^f = \frac{(\text{normalden}(-\widehat{LFP}_j^f))_j}{1 - (\text{normal}(-\widehat{LFP}_j^f))_j} \quad (10)$$

where *normalden* and *normal* denote the standard normal density function and the cumulative normal distribution function respectively. The selection-correction indices (inverse mills ratios) $mills^m$ for males and $mills^f$ for females are added as additional variables into the decomposition process shown in (1)-(4), giving the decomposition results corrected for selection bias. These results are provided in Table 3 – and included in this table are the uncorrected estimates for the full specification from Table 2, for comparison purposes.

⁷ Most prior literature has only corrected for selection bias for females. There are a few exceptions of recent studies that control for sample selection for both genders – See Perugini and Selezneva (2015) and Christofides, Li, Liu and Min (2003).

Table 3: Oaxaca decomposition of full specification – with and without adjustment for sample selection bias

| | Not corrected | Correction for females | Correction for males | Correction for females and males |
|---------------------------------|---------------|------------------------|----------------------|---|
| Explained | 2.15%** | 2.15%** | 2.46%** | 2.46%* |
| Unexplained | 10.56%*** | 18.00%*** | 2.10%* | 9.54%*** |
| Total gap | 12.71%*** | 20.14%*** | 4.56%** | 12.00%*** |
| Inverse mills ratio (std error) | N/A | 0.205** (0.106) | 0.373*** (0.085) | Females: 0.205** (0.106) Males: 0.373*** (0.085) |

Note: Full specification = Model E. *, **, and *** denote significance at the 10%, 5%, and 1% levels, respectively. N = 13,737.

Table 3 presents three new specification results, the decomposition corrected for sample selection bias for females only, males only, and in the last column – for both genders. A useful way to conceptualise these results is as follows. The working age population (All) for each gender is made up of those in the labour force (Employed (E) and Unemployed (U)) and those not in the labour force (NILF). The first column which provides the uncorrected results of the decomposition compares the pay gap between E^f and E^m , where f and m superscripts denote females and males respectively⁸. The second column compares the same pay gap under the scenario where the females that are NILF now join the labour force; the third column repeats this exercise but changes the scenario to that of NILF males joining the labour force; and then the final column provides the predicted pay gap if both genders that are NILF join the labour force.

For both males and females in Table 3 we find that the inverse mills ratio is positive and significant. This means that there is positive selection into the labour market – those participating in the labour force have favourable unobservable characteristics (relative to those not in labour force) that positively affect their wages⁹.

When correcting for selection bias for only females (column 2) the predicted pay gap rises to 20.14%.

This is the scenario where all NILF females join the labour force. This result is expected, as including females not in the labour force (who have less favourable unobservable characteristics) in the comparison reduces the average predicted wage of this group, relative to employed males. In a similar fashion in column 3, correcting for selection bias for only males reduces the predicted pay gap to 4.56%. Again, this means that males not in the labour force have less favourable unobservable characteristics compared to males in the labour force – as the unobservables that would increase the likelihood of participating in the labour force simultaneously increase the likelihood of higher predicted wages. Including these males in the comparison substantially reduces the predicted gender pay gap.

Finally, as the last column in Table 3 shows, correcting for sample selection bias for both females and males reduces the gap marginally from 12.71% (when uncorrected for both genders) to 12.00%. This decrease indicates that the males out of the labour force have slightly less favourable unobservables compared to the females out of the labour force. Once the selection adjustment has been taken into account, the explained proportion of the pay gap rises a little to 20.50% (which corresponds to 2.46 percentage points out of 12.00%).

⁸ Noting that we exclude employed individuals with zero wages.

⁹ Note that while we can't show that the NILF group have poorer unobservables relative to those in the labour force – we can check the observable characteristics as a potential proxy. For instance, we find that 29.4% of the NILF group have no school qualifications, compared to the 15.2% of the group in the labour force. Additionally, 11.73% of the NILF group have a bachelor's qualification or higher, compared to 23.29% of the group in the labour force.

5 Matching

Another way of assessing the gender pay gap in NZ is to apply the semi-parametric technique of propensity score matching (PSM). We follow Frölich (2007), who argues that the functional form assumptions inherent in the parametric Oaxaca decomposition may potentially give misleading results (See Barsky, Bound, Charles, & Lupton (2002), Mora (2008), and Ñopo (2008) for further discussion of this). In contrast, PSM does not specify linear regression functions and only simulates the adjusted mean wages for the common support subpopulation (Frölich, 2007). This distinguishes PSM from Oaxaca and allows PSM to serve as an alternative approach to test the reliability of our initial results from the Oaxaca decomposition. The process is to first estimate a probit model for males and females together:

$$f_i = \vartheta X_i \quad (11)$$

where f_i is the gender dummy equal to 1 for female observations and 0 for males, and \mathbf{J} is a vector of coefficients. X_i is a vector of control variables that are the same ones as those in Oaxaca equations (1) and (2). The probability of being female, namely the propensity score, for each observation of males and females is predicted as:

$$\hat{p}_i = \hat{\vartheta} X_i \quad (12)$$

where \mathbf{J} is a vector of the estimated coefficients from equation (11). Male observations are then matched to the female observations who have exactly the same (or the closest) propensity scores. Then, the wages (or average of those wages) of those matched male observations are assigned to those female observations. This provides a counterfactual for female's observations of the potential wage they would receive if they experienced the same wage returns to their characteristics that males are receiving.

The pay gap can then be broken down into explained and unexplained components. The unexplained part encompasses the difference between the females' mean counterfactual wages and the females' mean actual wages. This corresponds to $(\hat{\beta}^m - \hat{\beta}^f)\bar{X}^f$ in the Oaxaca decomposition from equation (4). The explained component reflects the difference between the males' mean actual wages and the females' mean counterfactual wages and corresponds to $\hat{\beta}^m(\bar{X}^m - \bar{X}^f)$ from the Oaxaca decomposition in equation (4).

It is useful to point out that by applying PSM to the decomposition of the gender pay gap, the females' counterfactual wage is not estimated (unlike Oaxaca), but assigned using the matched males' actual wages. The specific Stata command is `teffects psmatch`, and the results are provided in Table 4.

As shown in Table 4, the gender pay gap is unchanged from Table 3 – as it is based on mean wage outcomes for each gender. What has changed a little is the proportion of the gap accounted for by our observable characteristics for the individual, household, region, industry, occupation and part-time status.

Focussing on just the final column (which are the results after the adjustment for sample selection bias for both males and females), we can see that 4.27 percentage points out of 12% is now explained by the explanatory variables; compared to Table 3 where the comparable proportion was 2.46 percentage points out of 12%. This is a jump from 20.50% to 35.58% of the total gap. Nevertheless, the pay gap still remains dominated primarily by the unexplained component.

Table 4: PSM decomposition of full specification – with and without adjustment for sample selection bias

| | Not corrected | Correction for females | Correction for males | Correction for females and males |
|-------------|---------------|------------------------|----------------------|----------------------------------|
| Explained | 3.54%*** | 3.54%*** | 4.26%*** | 4.27%*** |
| Unexplained | 9.17%*** | 16.60%*** | 0.30% | 7.73%*** |
| Total gap | 12.71%*** | 20.14%*** | 4.56%** | 12.00%*** |

Note: Variables used in PSM stem from the full specification of Model E. *, **, and *** denote significance at the 10%, 5%, and 1% levels, respectively. N = 13,737

6 Quantile regression

The purpose of this section is to explore gender wage disparities at different points in the wage distribution. More specifically to investigate the existence of both “sticky floors” (where the disparity is greater at the lower end of the distribution) and “glass ceilings”. The latter refers to “a greater earnings gap at the top end of the distribution”, Chi & Li (2008, p. 244).

In this final section, we undertake an unconditional quantile decomposition and follow the approach by Firpo, Fortin & Lemieux (2009), which is an improved version of the approach detailed in DiNardo, Fortin and Lemieux (1996)¹⁰. Other relevant literature utilising this approach includes Chi and Li (2008), Ahmed and Maitra (2015), and Barón and Cobb–Clark (2010).

The first step is to calculate the re-centred influence function (RIF) for each male observation and each female observation, for each quantile of their respective distributions:

$$RIF_i^{m,\tau} = w_i^{m,\tau} + \frac{(\tau - 1\{w_i^m \leq w_i^{m,\tau}\})}{DEN(w^{m,\tau})} \quad (13)$$

$$RIF_i^{f,\tau} = w_i^{f,\tau} + \frac{(\tau - 1\{w_i^f \leq w_i^{f,\tau}\})}{DEN(w^{f,\tau})} \quad (14)$$

where, i is the i^{th} observation, τ is the τ^{th} quantile of the log wage distribution (males’ or females’), $w_i^{m,\tau}$ is the log wage at the τ^{th} quantile of the males’ log wage distribution, $1\{\}$ is an indicator function, which is equal to 1 if $w_i^m \leq w_i^{m,\tau}$ is true, otherwise 0.

w_i^m is the i^{th} male’s log wage, and $DEN(w^{m,\tau})$ is the density at the τ^{th} quantile of the males’ log wage distribution.

As shown in Firpo et al (2009), we then follow the Oaxaca steps detailed in (1) to (4), and replace the dependent variable of log wage with the calculated RIF obtained from equations (13) and (14). Equations (15) and (16) are then run for each quantile:

$$RIF_i^{m,\tau} = \beta^m X_i^m + \varepsilon_i^m \quad (15)$$

$$RIF_i^{f,\tau} = \beta^f X_i^f + \varepsilon_i^f \quad (16)$$

where m and f subscripts denote male and female wage earners respectively, w stands for wages, and X represents vectors of explanatory variables shown in Table 1 above.

The gender pay gap at the τ^{th} quantile of the log wage distribution (males’ or females’) is calculated in (17) and decomposed in (18) as:

$$\overline{RIF^{m,\tau}} - \overline{RIF^{f,\tau}} = \widehat{\beta}^m \overline{X^m} - \widehat{\beta}^f \overline{X^f} \quad (17)$$

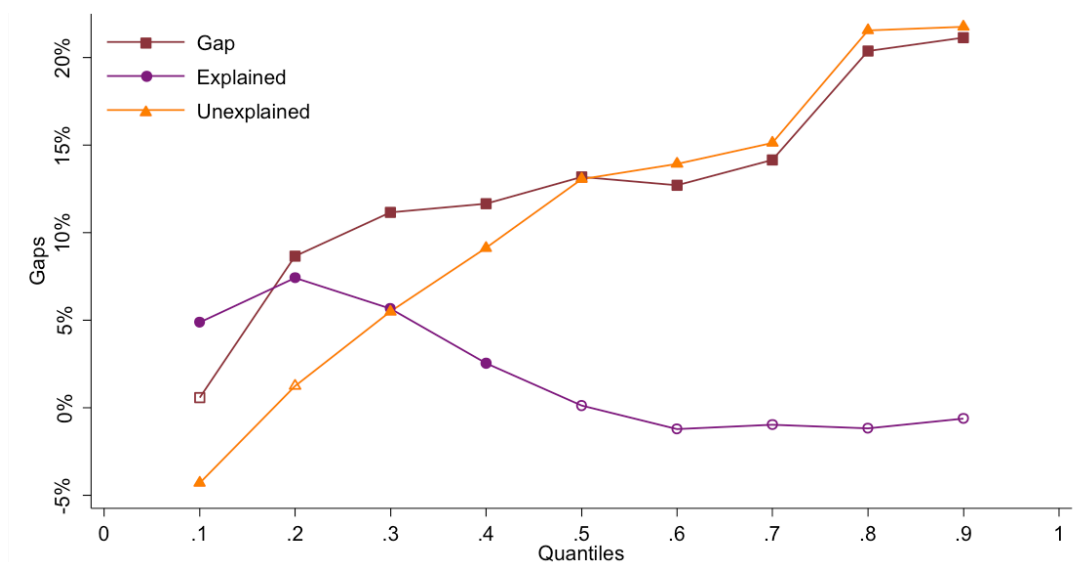
$$\overline{RIF^{m,\tau}} - \overline{RIF^{f,\tau}} = \widehat{\beta}^m (\overline{X^m} - \overline{X^f}) + (\widehat{\beta}^m - \widehat{\beta}^f) \overline{X^f} \quad (18)$$

where $\widehat{\beta}$ stands for the coefficients estimated in the RIF equations ((15)-(16)). The first term on the right hand side of (18) is the part of the calculated gender pay gap in (17) at the τ^{th} quantile of the log wage distribution (males’ or females’) that can be explained by male-female differences in means of those explanatory variables. The second term in (18) is the part of the gap left unexplained (reflecting differences in returns). The specific Stata command used is `rifreg`¹¹.

10 An alternative method is the conditional quantile decomposition (see Machado and Mata (2005) and Melly (2005)) – however it is generally recognised as problematic to implement as it is computationally intensive (Chi and Li, 2008).

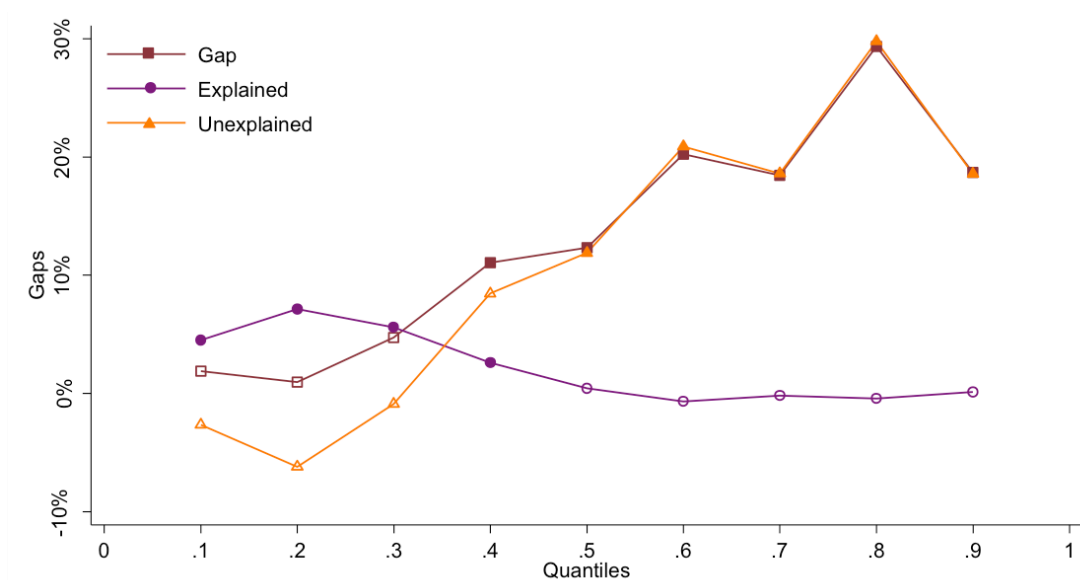
11 `rifreg` is available for download as an RIF-regression STATA ado file from Firpo, Fortin & Lemieux (2009): <http://faculty.arts.ubc.ca/nfortin/datahead.html>.

Figure 3: Gender pay gaps across wage distribution



Note: Hollow markers indicate insignificant gaps at 10% significance level. Source: 2015 IS. Author's compilation.

Figure 4: Gender pay gaps across wage distribution, with adjustment for sample selection bias



Note: Hollow markers indicate insignificant gaps at 10% significance level. Source: 2015 IS. Author's compilation.

Figures 3 and 4 illustrate the total gender pay gap at the following wage cut-offs: 10th, 20th, 30th, 40th, 50th, 60th, 70th, 80th, and 90th quantiles. These graphs also show the proportion of the gap that is explained and unexplained. Figure 3 provides the uncorrected results, while Figure 4 shows the results corrected for selection bias.

Regardless of which figure is viewed, there are a couple of noteworthy trends. First, the gender pay gap appears to increase as we move up the wage distribution – from 0% to 21.15% in Figure 3 (when moving from the 10th to 90th quantile), and from 0% to 18.69% in Figure 4. This is evidence in favour of the glass ceiling hypothesis. Other studies that also find strong evidence of only the glass ceiling, and not the sticky floor, include Kee (2006) for Australia; and Booth, Francesconi and Frank (2003) for the UK.

In a similar fashion to Kee (2006), we also find that the proportion of the gap that is unexplained rises as we move up the wage distribution. In particular, it is clear in both Figures 3 and 4 that the explained component tends to be statistically significant at the lower quantiles, and insignificant at the higher quantiles; while the reverse is true for the unexplained component. For instance, viewing the selection corrected results in Figure 4 we can see that the unexplained component is statistically insignificant for the first four quantiles; while the explained component then becomes statistically insignificant for the last five quantiles.

Why is there no evidence of a sticky floor? This is potentially due to the high relative minimum wage ratio in NZ. Most recent data from the OECD¹² (from 2013) shows that the minimum wage in NZ is 60% of the median wage of full time employees. This high minimum wage ratio provides minimal room at the bottom of the wage distribution for sizable wage disparities by gender.

12 See <https://stats.oecd.org/Index.aspx?DataSetCode=RMW#>

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